



LINCOLNSHIRE MINERALS AND WASTE DEVELOPMENT SCHEME

Revised April 2017

CONTACTS

For further information on the Lincolnshire Minerals and Waste Development Scheme, please contact:

Planning Services
Lincolnshire County Council
Witham Park House
Waterside South
Lincoln
LN5 7JN

Tel: (01522) 782070

Email: mineralsandwaste@lincolnshire.gov.uk

CONTENTS

	Page Number
1. Introduction.....	1
2. What is a Local Plan?	1
3. Lincolnshire Minerals and Waste Local Plan.....	3
4. Development Plan Documents.....	5
5. Relationship to other Plans.....	7
6. Evidence Base and Background Documents.....	7
7. Managing Risk and Uncertainty.....	7
8. Monitoring and Review.....	8
9. Resources and Contingency Planning.....	8

Appendix A Saved Policies of the Lincolnshire Waste Local
Plan (2006)

1 INTRODUCTION

- 1.1 Lincolnshire County Council is the Mineral and Waste Planning Authority for the County of Lincolnshire and is responsible for preparing Development Plan Documents (DPD) for mineral and waste planning in Lincolnshire. These DPDs collectively make up the Lincolnshire Minerals and Waste Local Plan (LMWLP).
- 1.2 Under Section 16 of the Planning & Compulsory Purchase Act 2004 (as amended), the County Council is required to produce a Minerals and Waste Development Scheme setting out a timetable for the preparation of the DPDs that make up the LMWLP, and the various stages that each will have to go through to adoption.
- 1.3 This Lincolnshire Minerals and Waste Development Scheme (LMWDS) sets out:
- details of the individual DPDs that make up the LMWLP, including a profile of each document to explain its purpose and status;
 - the background studies that underpin the LMWLP preparation;
 - the timescales and targets for the completion of the LMWLP; and
 - how progress on preparing and implementing the LMWLP will be monitored.
- 1.4 The LMWDS is a revision of the Lincolnshire Local Development Scheme published in August 2015. The principal amendments are:
- the title has been changed to reflect the terminology used in Section 16 of the Planning & Compulsory Purchase Act 2004 (as amended);
 - the references to the progress of the LMWLP have been updated to reflect the current status of the Plan;
 - the timetable for the completion of the LMWLP has been revised;
 - the list of saved policies from older plans has been updated; and
 - the Section on Resources and Contingency Planning has been updated.
- 1.5 The delay to the completion of the LMWLP has been caused by resourcing issues. As these have now been resolved, the timetable set out in this scheme should be met.

2 WHAT IS A LOCAL PLAN?

- 2.1 A Local Plan is any document prepared by a local planning authority which contains statements regarding: the development and use of land which the local planning authority wish to encourage during any specified period; the allocation of sites for a particular type of development or use; or development management and site allocation policies which are intended to guide the determination of applications for planning permission.
- 2.2 The Lincolnshire Minerals and Waste Local Plan (LMWLP) is at an advanced stage of preparation and covers the period up to 2031. On completion it will be comprised of two Development Plan Documents (DPDs), supported by other development documents such as the Statement of Community Involvement (SCI).

Document Preparation and Public Involvement

2.3 For a document with full development plan status, there are five main stages of preparation (See Box 1).

Box 1: Summary of Main Stages in Preparing a Local Plan		
1.	Pre-Production	<ul style="list-style-type: none"> ◦ Background studies and collation of evidence base.
2.	Production	<ul style="list-style-type: none"> ◦ Consult public and stakeholders with regard to the subject and content of the DPD (Regulation 18). ◦ Publication of proposed submission DPD (Regulation 19) (statutory six week consultation). ◦ Consider responses and prepare submission DPD.
3.	Submission	<ul style="list-style-type: none"> ◦ Submit DPD and SA/SEA to Secretary of State (Regulation 22).
4.	Examination	<ul style="list-style-type: none"> ◦ Examination of DPD by independent Inspector to assess soundness and legal compliance.
5.	Adoption	<ul style="list-style-type: none"> ◦ Inspector issues binding report. ◦ Council adopts DPD.

2.4 Further information on Local Plan procedures is contained in publications from the Government, including:-

- ▶ *National Planning Policy Framework (NPPF: 2012), paragraphs 150 – 185*
- ▶ *Planning Practice Guidance – Local Plans, ID: 12*
- ▶ *Town and Country Planning (Local Planning) (England) Regulations 2012*

3 LINCOLNSHIRE MINERALS AND WASTE LOCAL PLAN

- 3.1 Work on the LMWLP has been undertaken during a period of transition from the previous Local Development Framework (LDF) portfolio approach to a new unified single Local Plan document. Given that a significant amount of preparation had been completed using the old system, the LMWLP comprises two separate documents: a Core Strategy and Development Management Policies (CSDMP) document (adopted 1 June 2016), and a Site Locations document (currently at an advanced stage of preparation).
- 3.2 The adopted CSDMP replaces the Lincolnshire Minerals Local Plan (1991) and the Lincolnshire Waste Local Plan (2006), with the exception of Policies WLP2, WLP6 and WLP12 of the Lincolnshire Waste Local Plan (2006). These policies are saved until the second part of the Lincolnshire Minerals and Waste Local Plan, the Site Locations document, has been adopted (see Appendix A).
- 3.3 The CSDMP document sets out the key principles to guide the future winning and working of minerals and the form of waste management development in the County up to 2031. It also sets out the development management policies against which planning applications for minerals and waste development will be considered.
- 3.4 The Site Locations document (which is about to be submitted for examination) includes specific proposals and policies for the provision of land for mineral and waste development.
- 3.5 The table below sets out the stages in the preparation of the LMWLP that have already been carried out, and the timetable for delivery for the remaining stages of the Plan.

Summary of progress on the Lincolnshire Minerals and Waste Local Plan and the timetable for completion

Document	Description	Reg 18			Reg 19	Submission	Examination (public hearings)	Adoption
		Issues and Options Consultation	Preferred Strategies Consultation	Draft CSDMP Consultation	Pre submission consultation			
Core Strategy & Development Management Policies	Sets out spatial strategy, core strategic policies & development management policies to implement the strategy	October 2008 (Issues & Options) October 2009 (Revised Issues & Options)	June 2010	November 2013	January 2015	June 2015	October 2015	1 June 2016

Document	Description	Reg 18				Reg 19	Submission	Examination	Adoption
		Call for Sites	Submitted Sites Consultation	Call for Sites 'Refresh'	Preferred Sites Consultation	Pre submission consultation			
Site Locations	Identifies specific sites and locations for minerals extraction and waste facilities	October 2009	June 2010	March 2014	December 2015	November 2016	*April 2017	*Summer/Autumn 2017	*Winter 2017/18

**Remaining stages*

4 DEVELOPMENT PLAN DOCUMENTS

4.1 On completion the LMWLP will be comprised of two separate DPDs. These are summarised in the tables below:

Core Strategy and Development Management Policies (DPD)

Scope of Document	Summary
Spatial Vision and Strategic Objectives	Shapes the overall direction of the LMWLP with key aims for the plan period to 2031.
Core Policies	Provides the strategic policies for delivering the Spatial Vision and Strategic Objectives
Key Diagram	Diagram illustrating the spatial strategy
Development Management Policies	Policies to control development and deliver the Core Strategy
Geographical Coverage	County of Lincolnshire
Chain of conformity	In conformity with the National Planning Policy Framework
Stages of preparation	Dates
Public consultation on Issues and Options	October - November 2008
Public consultation on Revised Issues and Options	October - December 2009
Public consultation on "Preferred Minerals and Waste Strategies"	June - August 2010
Public consultation on the Draft CSDMP	November – December 2013
Public consultation on the CSDMP (Pre-Submission Draft)	January - February 2015
Submission to Secretary of State.	5 June 2015
Date of adoption	1 June 2016

Site Locations (DPD)

Scope	Summary
Allocation of Mineral Sites	Allocates specific sites for the winning and working of sand and gravel and safeguards these against non-minerals development
Allocation of Waste Site/Areas	Allocates a specific waste site for future waste management, together with preferred areas which are considered suitable for waste management activities.
Geographical Coverage	County of Lincolnshire
Chain of conformity	Considered to be in conformity with the National Planning Policy Framework and the CSDMP
Stages of preparation	
A "call for sites" exercise was carried out in conjunction with the publication of the Revised Issues and Options paper	October - December 2009
Public consultation on the sites submitted through the call for sites exercise (including the proposed site assessment methodology), in conjunction with consultation on the Preferred Strategies	June - October 2010
Second call for sites "refresh" exercise was undertaken in order to update the list of sites to be considered for allocation	Spring 2014
Informal, targeted consultation following call for sites refresh	June – July 2014
Public consultation on Draft Site Locations (Preferred Sites and Areas) document	December 2015 - January 2016
Public consultation on Site Locations (Pre-Submission Draft) (Regulation 19 document)	November - December 2016
Timetable for completion	
Date for submission to Secretary of State	April 2017
Examination (public hearings)	Summer-Autumn 2017
Adoption	Winter 2017-2018

Sustainability Appraisal

- 4.2 All DPDs require a **Sustainability Appraisal (SA)** to assess their impacts on the environmental, social and economic aspects of sustainability.
- 4.3 Where a DPD is likely to have a significant effect on the environment, the Sustainability Appraisal must also meet the legal requirements of the European Directive on Strategic Environmental Assessment (SEA).
- 4.4 SA/SEA is undertaken as an integral part of preparing DPDs. It is carried out at each key stage of preparation and the results published.

Consultation on DPDs

- 4.5 The County Council involves the community and stakeholders in the development of the DPDs, in line with legislation and guidance. Details of the timing and proposed methods of consultation are set out in Lincolnshire's Statement of Community Involvement (SCI).

5 RELATIONSHIP TO OTHER PLANS

- 5.1 The LMWLP has been prepared having regard to the county's district Local Plans, especially with respect to housing and economic growth targets which are indicators of the potential level of demand for further mineral resources and waste management facilities. All seven district councils in Lincolnshire are currently reviewing their local plans.
- 5.2 Officers are members of regional working parties: East Midlands Strategic Waste Advisory Group (EMSWAG) and the East Midlands Aggregates Working Party (EMAWP) which promotes information sharing and the duty to co-operate between neighbouring authorities.
- 5.3 The Lincolnshire Joint Municipal Waste Management Strategy (JMWMS) 2008 will also have an impact upon waste land use policies. The LMWLP has therefore had regard to the JMWMS and other LCC strategies.

6 EVIDENCE BASE AND BACKGROUND DOCUMENTS

- 6.1 Background technical work has been undertaken to provide a robust evidence base for the LMWLP. This has been undertaken by or for the Council and published as background documents. Each of these documents is made publicly available at the same time as, or before, any published DPD that relies on its contents for justification.

7 MANAGING RISK AND UNCERTAINTY

- 7.1 The Lincolnshire Minerals and Waste Local Plan needs to:

- be prepared within the timescales set; and
- deliver the strategic objectives set out in the plan

- 7.2 The potential risks to the above are:

- Unexpected delays caused by changes in national policy and guidance;
- Significant public objections slowing down the preparation process;
- Staffing and resourcing difficulties;
- Ability of third parties to resource input to process, e.g. the Planning Inspectorate;

- Legal challenges;
- Land allocated in the LMWLP not coming forward;
- Detailed proposals not addressing planning issues; and
- Land being land-banked by industry.

7.3 The above risks have been considered in detail as part of the preparation of the LMWLP. The Council has, however, carefully assessed these uncertainties in putting forward the proposals in this Minerals and Waste Development Scheme, but recognises that changes may be necessary in response to new circumstances.

8 MONITORING AND REVIEW

8.1 The Lincolnshire Minerals and Waste Development Scheme (LMWDS) will be monitored annually to assess the progress of the LMWLP against the timescales and targets in the LMWDS. This will be reported in the Lincolnshire Monitoring Report (LMR) that will be publicly available on the Council's web-site.

8.2 The LMR will also monitor the effectiveness of the LMWLP. This will be based on the monitoring framework set out in the CSDMP document which will be expanded in the Site Location document. The monitoring framework uses performance targets linked to output indicators to provide a benchmark for measuring policy implementation. It also includes provision to monitor the Sustainability Appraisal objectives. The LMR will report on the effectiveness of the policies and identify any changes needed if a policy is not working or the targets are not being met. It will therefore assist the Council in ascertaining if there is any need to review the LMWLP.

8.3 In addition, the LMR will update the situation in relation to "saved" local plan policies and set out any other changes proposed for the LMWDS.

9 RESOURCES AND CONTINGENCY PLANNING

Resources for Local Plan Preparation

9.1 Preparation of the LMWLP is the responsibility of the County Council's Planning Section within the Economy and Place Commissioning Group. Specifically, project management is undertaken by the Planning Manager and the Minerals and Waste Policy Team Leader whose team is tasked with the preparation and review of the LMWLP and associated documents.

9.2 The Minerals and Waste Policy Team comprises:

- The Minerals and Waste Policy Team Leader
- The Waste Commissioning Officer
- Two Senior Planning Policy Officers

9.3 The Minerals and Waste Policy Team works closely with other County Council officers dealing with development management, highways, the historic environment, the natural environment, waste disposal and flood risk to ensure a corporate approach

and integration between strategies. Furthermore, the recent addition of the Waste Commissioning Officer to the Minerals and Waste Policy Team to review the Joint Municipal Waste Strategy has further strengthened the co-ordination of this document and the LMWLP.

- 9.4 District Councils are also consulted to ensure integration between the LMWLP and the District Local Plans.

APPENDIX A: SAVED POLICIES OF THE LINCOLNSHIRE WASTE LOCAL PLAN (2006)

REF	POLICY TITLE
Policy WLP 2:	Household Waste Recycling Centres
Policy WLP 6:	Materials Recovery Facilities
Policy WLP 12:	Energy from Waste